





Evaluating Complex Community Challenges Impacting Social Determinants of Health

Colorado Health Disparities Grant Program



FY19-21 Evaluation Findings
Grantee Presentation
25 Jan. 2022





Partners in Evaluation & Research

<u>Vision:</u> Leading collaborative evaluation and research to improve the health of communities.

Evaluation Team

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This work was funded by a grant from the Colorado Department of Public Health & Environment, Office of Health Equity

HDGP FY19-21 Evaluation

Presentation Outline





Health Disparities Grant
Program (HDGP) & Evaluation
Approach



Evaluation Findings

(Community Engagement, Partnership, Capacity Building, Progress Towards Change, and Impact)



Summary of Findings & Key Take-Aways

HDGP FY19-21 Overview:

Multi-sectoral partnerships funded to work on systems and policy changes that address upstream determinants of health.

Upstream determinants of health:

Social and economic factors such as education, employment, social support, community safety, housing, transportation and environmental conditions



Reduce Health Disparities:

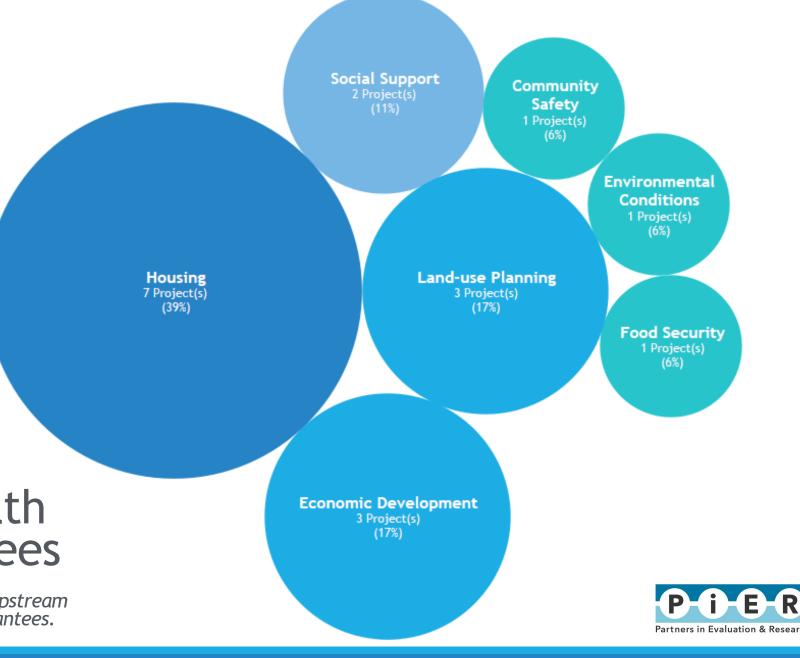
Cancer, cardiovascular, pulmonary disease prevention

PiER Center contracted to conduct a cross-site evaluation

HDGP FY19-21 Overview:

Housing was the most focused on social determinant of health among the 14 grantees

*Note: Grantees could work on more than one upstream focus area, resulting in 18 projects across 14 grantees.



Evaluation Purpose:



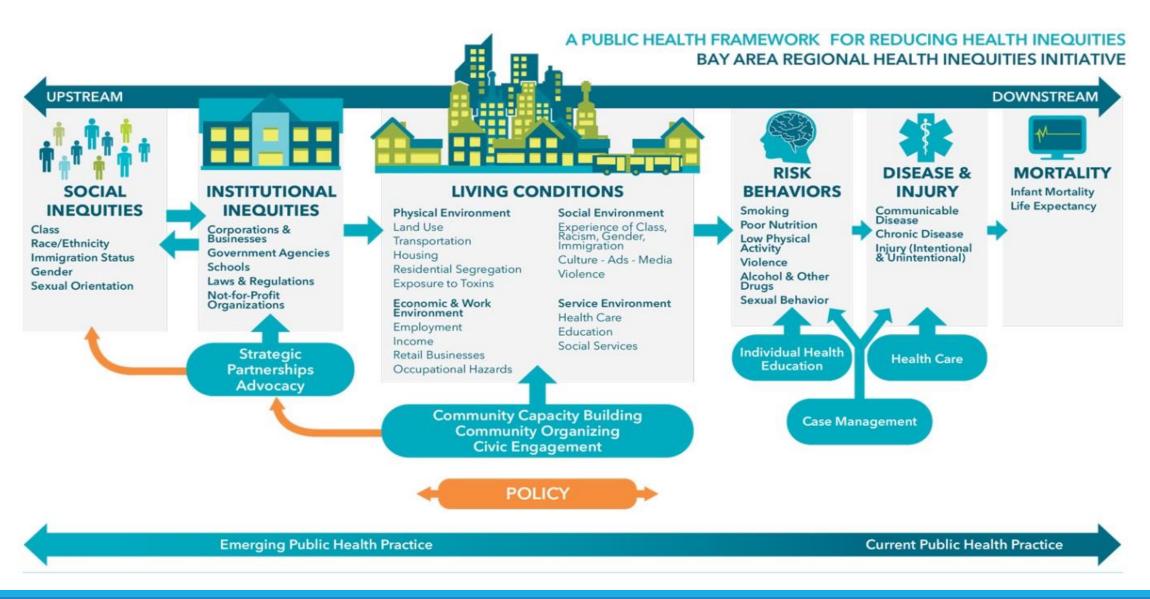
Evaluate 14 agencies funded to transform communities through social, economic, political, & physical changes to reduce health disparities.



Assess if the policy, system, and environmental (PSE) changes increased availability, accessibility, and acceptability of social and economic resources.



Equity-Oriented Framework Guiding the Evaluation



Evaluating Policy, System, and Environmental Change

Increased Capacity: Evaluation Q3

To what extent has the capacity of the community changed?

Improved Conditions:

Evaluation Q1 & Q2

To what extent are conditions created for a policy change?

Policy Change:

Evaluation Q4

To what extent is the initiative evolving through the policy change continuum?

Behavior Change: Evaluation Q5

To what extent is the policy change changing actions, behaviors, & practices in a system? PSE Impact:

Evaluation Q5

To what extent are the policy-induced changes in behaviors, actions, & practices contributing to desired impact?

Policy Change Continuum

Stage 1: Development Stage 2: Placement on Agenda Stage 3: Adoption Stage 4: Implementation

Stage 5: Maintenance



Cross-Site Evaluation Methods

Community Multi-sector Capacity Building Engagement **Partnerships** How did community How did partnerships How did community engagement advance the resident capacity building advance the community's collective action to solve advance the community's collective action to solve problems? collective action to solve problems? problems? **PSE Change** How many and what type of PSE changes were adopted/ implemented? Impact on Health What was the impact of PSE changes on social and economic resources?

- ✓ Grantees collect and report through webbased system
- ✓ Qualitative follow-up interviews with coordinators
- ✓ Partnership mapping/assessment
- ✓ PiER uses existing data, literature, & estimates (collaboration with grantee)



HDGP FY19-21 Evaluation Results

PRESENTED BY EVALUATION QUESTION

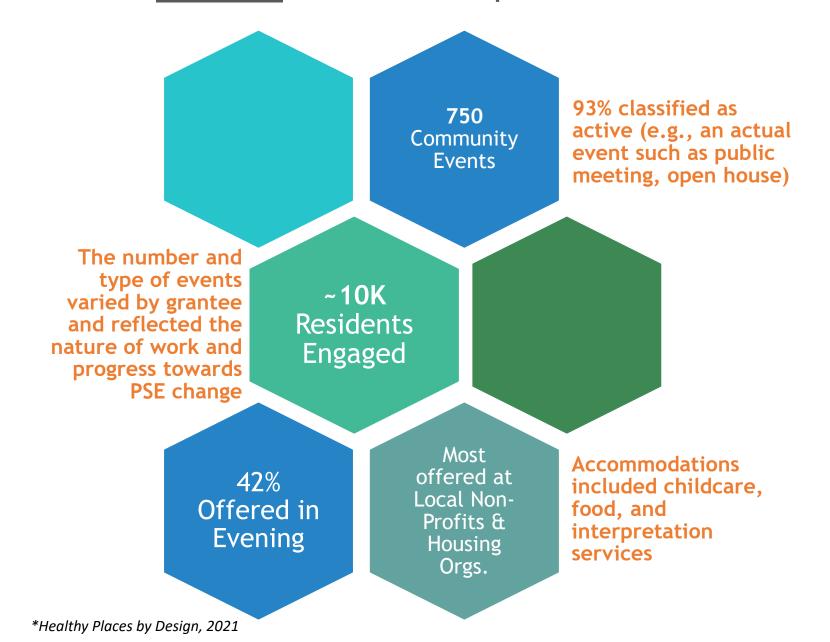


Authentic Community Engagement

How did the grantee & their partners engage community members?



Authentic community engagement that is <u>inclusive</u>, <u>equitable</u>, and accessible leads to more equitable outcomes.*



Authentic Community Engagement

What was the purpose of community engagement?

Spectrum of Community Engagement



Authentic community engagement is not just about involving more people; it needs to elevate underrepresented voices and incorporate them into the decision-making process.*



^{*}Seattle King County, Strategies for Equitable Engagement

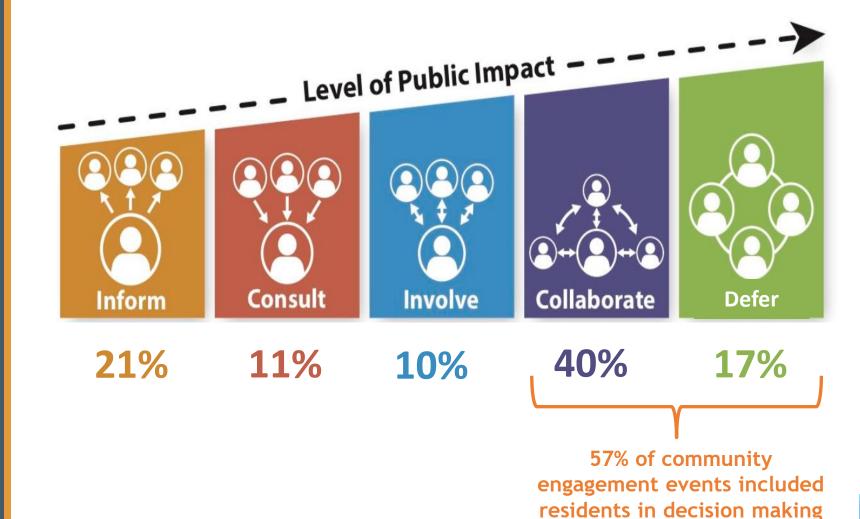
Authentic Community Engagement

What was the purpose of community engagement?

Level of Authentic Engagement (equitable)



A majority of community engagement activities included community members in making the decisions. This is incredible considering COVID-19 drastically impacted grantees' ability to meet in-person with community members.



Multi-Sectoral Partnerships

What was the role of partners?

Number of Partners, Partnership Roles



Multi-sectoral partnerships have the capacity to solve systemic problems because they draw on the resources of all the sectors: business, government, and nonprofit. They can wield more power than one organization or even a group of similar organizations.*



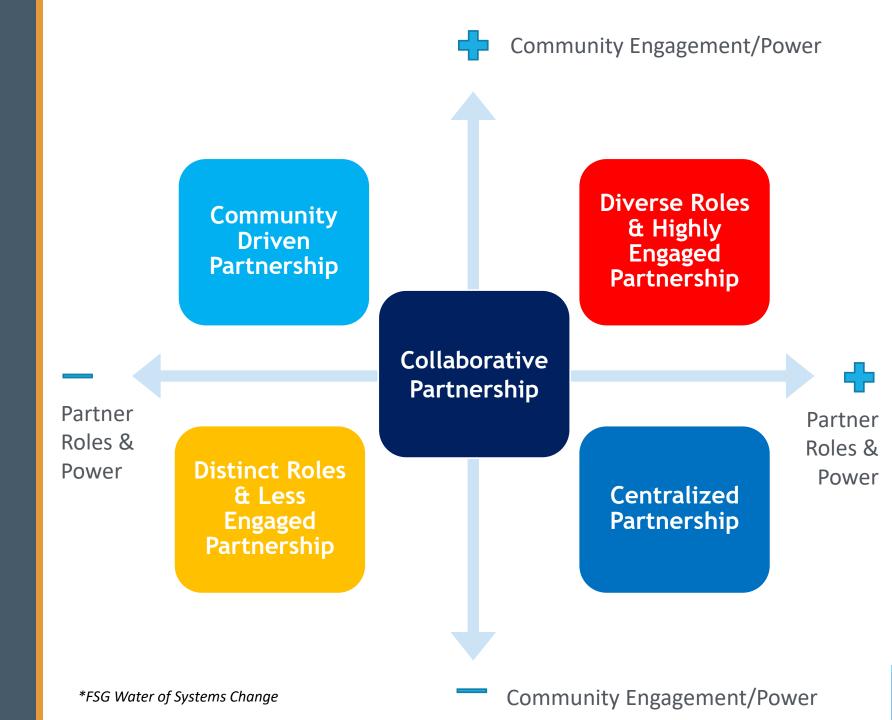
*The Community Toolbox, FSG Water of Systems Change

Multi-Sectoral Partnerships

What were the types and structure of partnerships? How was community engaged in the partnership?

Partnership Clusters*



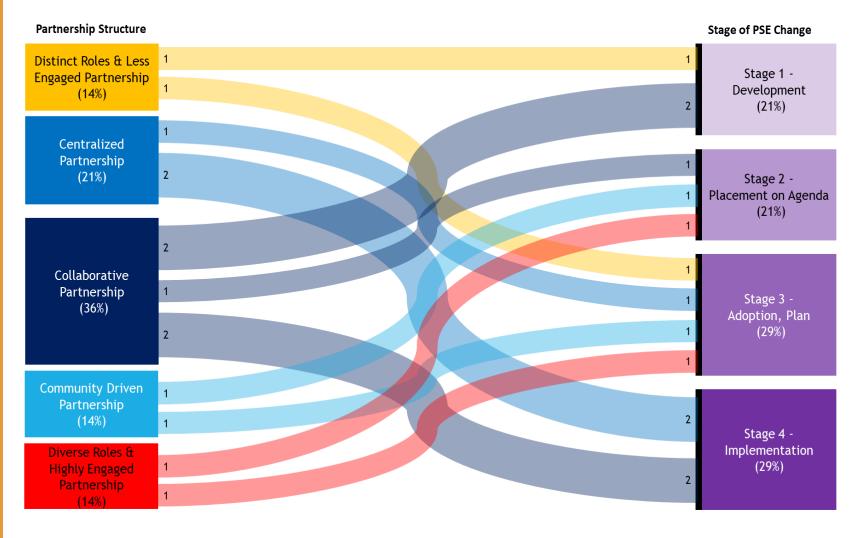


Progress Towards PSE Changes

How did grantee's progress towards PSE change vary across partnership structure?



Relationship between Partnership Structure & Progress Towards Policy/PSE Change



No patterns between partnership structures & PSE progress.

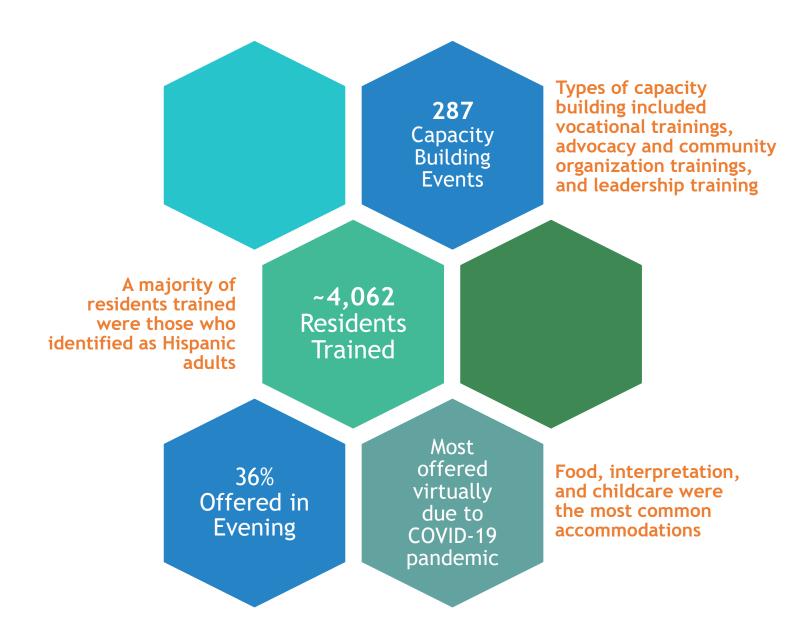
Capacity Building

How did each community build resident capacity?

Number & Type of Training



Like authentic community engagement, capacity building trainings need to be <u>inclusive</u>, <u>equitable</u>, and <u>accessible</u>.



Capacity Building

What was the outcome of building resident capacity?



Confidence in Leading



- ✓ Shared their stories on the impact policies, systems and environmental changes have on them
- Produced resident bylaws and worked towards becoming separate nonprofit organizations
- Assisted in developing Strategic Plans and Equity Development Plans
- Hosted and lead meetings with community residents

Confidence in Advocating for Change



- ✓ Presented at local City council meetings to elected officials on initiatives to support their community
- Used digital storytelling to share their lived experiences
- Engaged with property managers at their Mobile Home Parks to express their concerns
- ✓ Wrote letters in support of statewide housing bills

Confidence to Seek out New Opportunities



- Worked with local organizations and anchor institutions to hire locally
- ✓ Applied and often received grant funds for their own community initiatives and taught others how to apply for grant opportunities

Types of capacity building included vocational trainings, advocacy and community organization trainings, and leadership training

Overall
Recommendations
to Consider for
Authentic
Community
Engagement and
Capacity Building





*Accommodations and incentives show respect and help break down barriers to participation.

*Technology is both a facilitator and a challenge. Communities need time and resources to ensure appropriate use of technology that allows for authentic, culturally appropriate engagement.

*Policy, Systems, and Environmental change work takes time and is slow moving especially when working with communities that have historically experienced inequities, racism, and distrust among agencies. It takes time to facilitate trust among these communities and to establish a collective group of dedicated members wanting to advocate together.

*Allowing authentic engagement yet ensuring goals are attainable and reached all while building a trusting relationship with community to tackle addressing issues is a balancing act. This means funders and partners need to flexible, patient, and adaptable.

*It is critical when building the foundation of authentic engagement to keep the communities' needs at the forefront and make sure community members have basic needs met while moving the work forward.

Progress Towards PSE Changes

What was the prioritized PSE change?

Prioritized PSE Change





What progress has been made toward the prioritized PSE change?

Increased Capacity: Evaluation Q3

To what extent has the capacity of the community changed?

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Policy Change Continuum

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Stage 5: Maintenance



Progress Towards PSE Changes

What progress did grantees make towards their prioritized PSE change?

Progress Across the Policy Change Continuum



Policy Change Continuum Stages



Development
3 Grantees



Examples (number of grantees)

- Housing organizational policy (1)
- Economic development organizational policy (1)
- Food systems municipal policy (1)



Placed on the Agenda

3 Grantees

- Affordable housing land-use planning/zoning (2)
- Mobile home community tenant protection policies (1)



Adoption

4 Grantees



- Affordable housing land-use planning/ zoning (1)
- Local plans (community revitalization, immigrant economic stability, emergency preparedness) (3)



Implementation

4 Grantees



- Affordable housing land-use planning/ zoning / funding policies (2)
- Mobile home community tenant protection policies (2)

Grantees have made substantial progress towards their prioritized PSE changes addressing upstream determinants of health.

How many and what type of PSE changes were adopted/implemented?

Prioritized PSE Changes Adopted/Implemented by SDoH Focus Area





Affordable Housing

- 9 PSEs adopted



Protective Tenant Rights

- 24 PSEs adopted



Neighborhood Environment

- 3 PSEs adopted



Social Environment

- 1 PSE adopted



Economic Mobility

- 1 PSE adopted

In total, 38 PSE changes were adopted and/or implemented as a result of grantee efforts.

Impact on Health: Housing

What was the impact of PSE changes on social and economic resources?

Housing Affordability & Housing Stability



How does housing impact health?

Housing Affordability



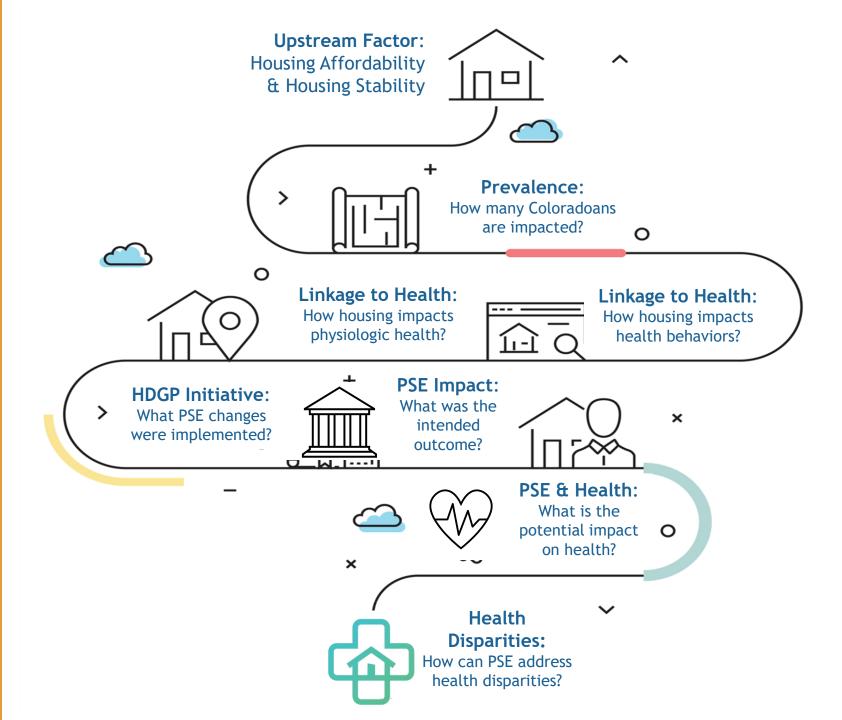
Housing Safety & Quality

Neighborhood Environment

What was the impact of PSE changes on social and economic resources?

Housing & Health Evidence Table

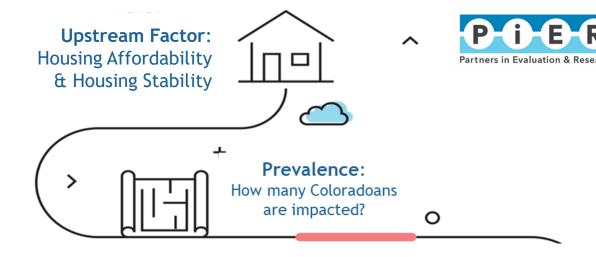




What was the impact of PSE changes on social and economic resources?

Housing & Health Evidence Table





45%

Colorado renters are housing cost burdened

→ 16.8% of households spend 30-50% of income on housing
 → 13.4% of households spend >50% of income on housing

21%

renter households are extremely low income

~162,557 households ~411,270 people



Housing Deficit: ~114,940 units

There are only enough affordable rental units for 30% of low-income families (<30% AMI).

What was the impact of PSE changes on social and economic resources?

Housing & Health Evidence Table





Linkage to Health: How housing impacts

physiologic health?



Linkage to Health:

How housing impacts health behaviors?

As the proportion of income families spend on housing increases:

+22% **HYPERTENSION** +37%

+15%

OBESITY

DEPRESSION

Limits discretionary income for resources

(e.g., health insurance, food, education, and/or ability to save for future purchases)

Less likely to seek medical care

Higher healthcare cost

More likely to report food insecurity (23%)

What was the impact of PSE changes on social and economic resources?

Housing & Health Evidence Table



HDGP Initiative:What PSE changes were implemented?



PSE Impact: What was the intended outcome?



Local
Affordable
Housing Policies:

228 Affordable Housing
<u>Units</u>
Acquired/Developed

138 more housing units (anticipated 2024)

Impact on Housing:

Development of affordable housing units for housing cost burden community members

366 housing units developed/anticipated

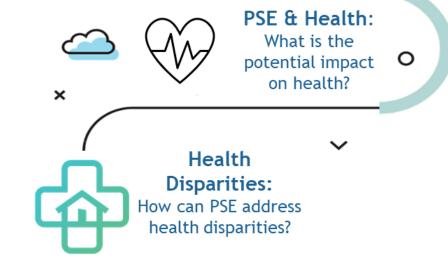
1464 residents' w/access to affordable housing (4 people per unit)



What was the impact of PSE changes on social and economic resources?

Housing & Health Evidence Table





Moving to affordable housing is associated with:

-12%

MEDICARE EXPENDITURES

+20%

OUTPATIENT UTLIZATION

-18%

EMERGENCYROOM VISITS

77% ↑
discretionary income
when residents have
affordable rent payments

(e.g., health insurance, food, education, and/or ability to save for future purchases)

↓ \$115

member/month in health services expenditures

(i.e., health care savings associated with moving to affordable housing)



What was the impact of PSE changes on social and economic resources?

Housing & Health Evidence Table





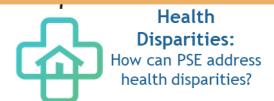


If we extrapolate:

1,464 individuals that are housing cost burdened gain affordable housing

~\$2.02M savings in health care expenditures annually among Coloradans that move into affordable housing

(\$115 person/month * 1,464* 12 months)



Summary of Evaluation Findings & Recommendations

HEALTH DISPARITIES GRANT PROGRAM FY19-21





Summary of 14 Grantees' Efforts



GRANTEES ELEVATED
UNDERREPRESENTED
VOICES AND
INCORPORATED THEM
INTO THE DECISIONMAKING PROCESS



GRANTEES
SUCCESSFULLY
ESTABLISHED
COLLABORATIONS WITH
PARTNERS ACROSS
MULTIPLE SECTORS AND
INCLUDED COMMUNITY
RESIDENTS IN THESE
COLLABORATIONS



CAPACITY BUILDING
EFFORTS LED TO
INCREASED CONFIDENCE
AMONG COMMUNITY
RESIDENTS TO LEAD,
ADVOCATE FOR CHANGE,
AND SEEK NEW
OPPORTUNITIES



SIGNIFICANT PROGRESS
WAS MADE TOWARDS
CREATING POLICY,
SYSTEM, AND
ENVIRONMENTAL
CHANGES WITH 38
CHANGES ADOPTED
DURING THE 3-YEAR
GRANT CYCLE



ADDRESSING HOUSING
AFFORDABILITY AND
ECONOMIC MOBILITY
AMONG COLORADOANS
CAN HELP TO IMPROVE
HEALTH EQUITY AND
HEALTH ACROSS THE
LIFESPAN



Recommendations



Authentic community engagement that puts residents at the decision-making table takes time and resources.

Funders should allow time for this engagement and ensure grantees have budgeted for accommodations (e.g., incentives, food, interpretation).



Allowing grantees the flexibility to adapt to their local environment may result in tailored approaches to solve problems that better address inequities, rather that prescribing benchmarks for partnership structures and community engagement.



While grantees made significant progress creating policy, system, and environmental changes, several changes are still in development.

Funders might consider providing funding in two phases.

CONGRATULATIONS

HDGP FY19-21 GRANTEES ON ALL YOUR ACCOMPLISHMENTS!

For more information on this evaluation and the findings, please contact

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https://www.pier-evaluation.org/